FIRST REGULAR SESSION

SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILLS NOS. 12, 20, 21, 31, 56, 67 & 68

101ST GENERAL ASSEMBLY

0738S.06C

ADRIANE D. CROUSE, Secretary

AN ACT

To repeal sections 77.530, 79.380, 192.300, 192.320, and 205.031, RSMo, and to enact in lieu thereof eleven new sections relating to public health, with existing penalty provisions and an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 77.530, 79.380, 192.300, 192.320, and

- 2 205.031, RSMo, are repealed and eleven new sections enacted in
- 3 lieu thereof, to be known as sections 44.103, 67.265, 77.530,
- 4 79.380, 139.305, 192.300, 192.320, 192.321, 197.145, 205.031,
- 5 and 210.067, to read as follows:

44.103. Notwithstanding section 1.302 to the contrary,

- 2 the state, any state agency, political subdivision, county
- 3 commission, county health board, or person shall not enact,
- 4 adopt, maintain, or enforce any order, ordinance, rule,
- 5 regulation, policy, or other similar measure that imposes
- 6 any restrictions, directly or indirectly, on the free
- 7 exercise of religion, including attendance or participation
- 8 in any prayer, service, meeting, or similar religious
- 9 activity, or use of a building or premises owned or operated
- 10 for the purpose of religious activity, during a declared
- 11 state of emergency.

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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- 67.265. 1. During a state of emergency relating to the entrance of infectious, contagious, communicable, or dangerous diseases:
- Any public health order pertaining to such state 4 of emergency issued by a political subdivision, including by 5 6 a health officer, local public health agency, or the political subdivision's executive, as such term is defined 7 8 in section 67.750, shall be approved, modified and approved, 9 or rejected by a two-thirds vote of such political 10 subdivision's governing body within fifteen calendar days of enactment, during which time such orders may be permitted to 11 In the case of local public health agencies 12 take effect. created through an agreement by multiple counties under 13 chapter 70, all participating counties' governing bodies 14 shall be required to approve, modify and approve, or reject 15 16 such orders within fifteen calendar days of enactment. 17 the governing body fails to approve or otherwise modify and approve the orders, then such orders shall be considered 18 rejected and shall no longer be in effect. 19
 - (2) Any public health order approved under subdivision
 (1) of this subsection shall not be in effect or extended
 for a period longer than fifteen days in a thirty day
 period, which shall include the cumulative duration of
 similar orders issued concurrently, consecutively, or
 successively, unless so authorized as follows:
 - (a) By the department of health and senior services, for orders to be in effect or extended for a cumulative period of no more than thirty days in a sixty-day period;
 - (b) By the general assembly, for orders to be in effect or extended for a cumulative period of no more than ninety days in a one hundred eighty-day period. Such approval, if granted, shall occur by the passage of a

- 33 concurrent resolution permitting all political subdivisions
- 34 to make and promulgate such orders for longer durations
- 35 during the state of emergency.
- 36 For purposes of this subsection, the term "public health
- 37 order" or "order" shall mean an order, ordinance, rule, or
- 38 regulation issued during a state of emergency relating to
- 39 the entrance of infectious, contagious, communicable, or
- 40 dangerous diseases and pertaining to such emergency that
- 41 closes, partially closes, or places restrictions on the
- 42 opening of, operation of, or access to business
- 43 organizations, churches, schools, or other places of public
- 44 or private gathering or assembly, including any order,
- 45 ordinance, rule, or regulation that prohibits or otherwise
- 46 limits attendance at any public or private gatherings.
- 47 2. No political subdivision of this state shall make
- 48 and promulgate any orders, ordinances, rules, or regulations
- 49 during a state of emergency described under subsection 1 of
- 50 this section and pertaining to such emergency governing the
- 51 number of persons gathering or residing on private
- 52 residential property.
- 3. No political subdivision of this state shall make
- or modify any orders, ordinances, rules, or regulations
- 55 during a state of emergency described under subsection 1 of
- 56 this section that have the effect, directly or indirectly,
- of a prohibited order, ordinance, rule, or regulation under
- 58 this section.
 - 77.530. The council may make regulations and pass
- 2 ordinances for the prevention of the introduction of
- 3 contagious diseases into the city, and for the abatement of
- 4 the same, and may make quarantine laws and enforce the same
- 5 within five miles of the city; provided, that any such

6 regulation or ordinance made and passed during a declared 7 state of emergency relating to the entrance of infectious, 8 contagious, communicable, or dangerous diseases and 9 pertaining to such state of emergency shall comply with the 10 provisions of section 67.265. The council may purchase or 11 condemn and hold for the city, within or without the city limits, within ten miles therefrom, all necessary lands for 12 13 hospital purposes, waterworks, sewer carriage and outfall, and erect, establish and regulate hospitals, workhouses, 14 15 poorhouses, police stations, fire stations and provide for the government and support of the same, and make regulations 16 to secure the general health of the city, and to prevent and 17 18 remove nuisances; provided, however, that the condemnation of any property outside of the city limits shall be 19 regulated in all respects as the condemnation of property or 20 21 railroad purposes is regulated by law; and provided further, 22 that the police jurisdiction of the city shall extend over 23 such lands and property to the same extent as over public 24 cemeteries, as provided in this chapter. 79.380. The board of aldermen may make regulations and 2 pass ordinances for the prevention of the introduction of 3 contagious diseases in the city, and for the abatement of the same, and may make quarantine laws and enforce the same 4 5 within five miles of the city; provided, that any such 6 regulation or ordinance made and passed during a declared state of emergency relating to the entrance of infectious, 7 contagious, communicable, or dangerous diseases and 8 9 pertaining to such state of emergency shall comply with the provisions of section 67.265. They may purchase or condemn 10 and hold for the city, within or without the city limits, or 11 within ten miles therefrom, all necessary lands for hospital 12

purposes, waterworks, sewer carriage and outfall, and erect,

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- 15 airports and provide for the government and support of the
- 16 same, and make regulations to secure the general health of
- 17 the city, and to prevent and remove nuisances; except that
- 18 the condemnation of any property outside of the city limits
- 19 shall be regulated in all respects as the condemnation of
- 20 property for railroad purposes is regulated by law. The
- 21 police jurisdiction of the city shall extend over such land
- 22 and property to the same extent as over other city property,
- 23 as provided in this chapter.
 - 139.305. 1. Notwithstanding any provision of law to
- the contrary, beginning January 1, 2021, any taxpayer who is
- 3 a resident of a city or county that imposes any city-wide or
- 4 county-wide ordinance or order prohibiting or otherwise
- 5 restricting the use of such taxpayer's real property,
- 6 including, but not limited to, occupancy restrictions, shall
- 7 receive a credit on property taxes owed on such affected
- 8 real property.
- 9 2. The amount of the credit authorized by this section
- shall be a percentage of the property tax liability that is
- 11 equal to the percentage of the calendar year that the
- 12 taxpayer was subject to restrictions on the use of his or
- 13 her real property.
- 14 3. Any city or county imposing a city-wide or county-
- 15 wide ordinance or order as described in this section shall
- 16 adjust its tax bills to reflect any credit authorized by
- 17 this section.
- 18 4. The provisions of this section shall only apply to
- 19 real property tax liabilities owed to a city or county
- 20 imposing any city-wide or county-wide ordinance or order
- 21 prohibiting or otherwise restricting the use of a taxpayer's
- 22 real property, and shall not apply to property tax

liabilities owed to any other taxing jurisdiction or to 23

property tax liabilities owed on tangible personal property. 24

> 1. The county commissions and the county

- 2 health center boards of the several counties may make and
- promulgate orders, ordinances, rules or regulations, 3
- 4 respectively as will tend to enhance the public health and
- prevent the entrance of infectious, contagious, communicable 5
- 6 or dangerous diseases into such county, but any orders,
- 7 ordinances, rules or regulations shall not:
- 8 (1) Be in conflict with any rules or regulations
- authorized and made by the department of health and senior 9
- services in accordance with this chapter or by the 10
- 11 department of social services under chapter 198; or
- Impose standards or requirements on an 12 (2)
- agricultural operation and its appurtenances, as such term 13
- is defined in section 537.295, that are inconsistent with or 14
- more stringent than any provision of this chapter or 15
- chapters 260, 640, 643, and 644, or any rule or regulation 16
- 17 promulgated under such chapters.
- The county commissions and the county health center 18
- boards of the several counties may establish reasonable fees 19
- to pay for any costs incurred in carrying out such orders, 20
- ordinances, rules or regulations, however, the establishment 21
- 22 of such fees shall not deny personal health services to
- those individuals who are unable to pay such fees or impede 23
- the prevention or control of communicable disease. Fees 24
- 25 generated shall be deposited in the county treasury. All
- fees generated under the provisions of this section shall be 26
- 27 used to support the public health activities for which they
- were generated. 28
- 3. After the promulgation and adoption of such orders, 29
- ordinances, rules or regulations by such county commission 30

- 31 or county health board, such commission or county health
- 32 board shall make and enter an order or record declaring such
- 33 orders, ordinances, rules or regulations to be printed and
- 34 available for distribution to the public in the office of
- 35 the county clerk, and shall require a copy of such order to
- 36 be published in some newspaper in the county in three
- 37 successive weeks, not later than thirty days after the entry
- 38 of such order, ordinance, rule or regulation.
- 4. Any person, firm, corporation or association which
- 40 violates any of the orders or ordinances adopted,
- 41 promulgated and published by such county commission is
- 42 guilty of a misdemeanor and shall be prosecuted, tried and
- 43 fined as otherwise provided by law. The county commission
- 44 or county health board of any such county has full power and
- 45 authority to initiate the prosecution of any action under
- 46 this section.
- 47 5. Any orders, ordinances, rules, or regulations made
- 48 and promulgated under the authority in this section during a
- 49 state of emergency involving the entrance of infectious,
- 50 contagious, communicable, or dangerous diseases and
- 51 pertaining to such state of emergency shall comply with the
- 52 provisions of section 67.265.
 - 192.320. Any person or persons violating any of the
- 2 provisions of sections 192.010, 192.020 to 192.490, 192.600
- 3 to 192.620 or who shall leave any pesthouse, or isolation
- 4 hospital, or quarantined house or place without the consent
- 5 of the health officer having jurisdiction, or who evades or
- 6 breaks quarantine or knowingly conceals a case of
- 7 contagious, infectious, or communicable disease, or who
- 8 removes, destroys, obstructs from view, or tears down any
- 9 quarantine card, cloth or notice posted by the attending
- 10 physician or by the health officer, or by direction of a

- 11 proper health officer, shall be deemed quilty of a class A
- 12 misdemeanor; provided, that no quarantine order shall
- 13 require, under penalty of law, that a person subject to
- 14 quarantine isolate himself or herself from members of the
- 15 same physical household.
 - 192.321. No public health order issued by any
- 2 political subdivision, county health board, or state agency
- 3 during a state of emergency involving the entrance of
- 4 infectious, contagious, communicable, or dangerous diseases
- 5 and pertaining to such state of emergency shall infringe on
- 6 the parental rights of an individual, including, but not
- 7 limited to, decisions on the minor child's care and custody,
- 8 upbringing, education, religious instruction, place of
- 9 habitation, and physical and mental health care. Nothing in
- 10 this subsection shall be interpreted to limit the ability of
- 11 such political subdivision or state agency to protect a
- 12 child from a child abuse or neglect as otherwise provided
- 13 for under state law.
 - 197.145. No hospital shall adopt, nor any political
- 2 subdivision impose, any policy restricting the presence of
- 3 or visitation by, in accordance with the hospital's
- 4 established regular visitation hours and security protocols,
- 5 the following:
- 6 (1) One visitor if requested by pregnant and new
- 7 mother patients during pregnancy, intrapartum, or postpartum
- 8 care;
- 9 (2) One member of the clergy or one person ordained
- 10 for religious or pastoral duties if requested by the patient
- or the patient's family; and
- 12 (3) A parent or guardian of a minor child; provided
- 13 that such parent or guardian has either legal custody with

no protective orders under chapter 455 or unsupervised visitation privileges with the child.

- 205.031. 1. The county governing body shall appoint

 2 five trustees chosen from the citizens at large with

 3 reference to their fitness for such office, all voters of

 4 the county, not more than three of the trustees to be

 5 residents of the city, town or village in which the county
- 6 health center is to be located, who shall constitute a board 7 of trustees for the county health center.
- 2. The trustees shall hold their offices until the next following municipal election, when five health center trustees shall be elected who shall hold their offices, three for two years and two for four years. The county governing body shall by order of record specify the terms of the trustees.
- 3. At each subsequent municipal election the offices 14 15 of the trustees whose terms of office are about to expire shall be filled by the election of health center trustees 16 17 who each shall serve for a term of four years and notwithstanding any other law of this state to the contrary 18 all elective officers in each city of the fourth class with 19 a population of at least thirty thousand but no more than 20 thirty-three thousand, and which is located within a county 21 22 of the first class having a charter form of government and containing the greater part of a city with a population of 23 24 four hundred fifty thousand or more inhabitants, beginning with the first election after January 1, 1987, shall be 25 elected every four years. 26
- 4. Any vacancy in the board of trustees occasioned by removal, resignation or otherwise shall be reported to the county governing body and be filled in like manner as original appointments, the appointee to hold office until

- 31 the next following municipal election, when such vacancy
- 32 shall be filled by election of a trustee to serve during the
- 33 remainder of the term of his predecessor.
- 34 5. No trustee shall have a personal pecuniary
- 35 interest, either directly or indirectly, in the purchase of
- 36 any supplies for the health center, unless the same are
- 37 purchased by competitive bidding.
- 38 6. The filing and withdrawal of candidates shall be
- 39 governed by the provisions of chapter 115[, except that if
- 40 the number of candidates is no greater than the number of
- 41 directors to be elected, no election shall be held, and the
- 42 candidates shall assume the responsibilities of their
- 43 offices at the same time and in the same manner as if they
- 44 had been elected].
 - 210.067. A test result indicating the presence of
- 2 severe acute respiratory syndrome coronavirus 2, otherwise
- 3 known as COVID-19, in a child or in a parent or quardian of
- 4 a child shall not be a sole or determining cause for removal
- of a child, temporary or otherwise, from the care and
- 6 custody of such parent or guardian.
 - Section B. Because of the immediate threat of
- 2 government overreach to the residents of Missouri, section A
- 3 of this act is deemed necessary for the immediate
- 4 preservation of the public health, welfare, peace and
- 5 safety, and is hereby declared to be an emergency act within
- 6 the meaning of the constitution, and section A of this act
- 7 shall be in full force and effect upon its passage and
- 8 approval.